Message Text

UNCLASSIFIED PAGE 01 STATE 296120 65 ORIGIN AF-06 INFO OCT-01 ARA-10 EA-09 EUR-12 NEA-10 ISO-00 AID-05 CIAE-00 COME-00 EB-07 FRB-01 INR-07 NSAE-00 USIA-15 TRSE-00 XMB-04 OPIC-06 SP-02 CIEP-02 LAB-04 SIL-01 OMB-01 NSC-05 SS-15 STR-04 CEA-01 PA-02 PRS-01 IO-10 L-03 H-02 DHA-02 /148 R DRAFTED BY AF/EPS:RBDUNCAN:SFB APPROVED BY AF/EPS:RBDUNCAN TREASURY:ZINMAN (DRAFT) EB/ODF:RSWART (DRAFT) NEA/RA:SPALMER (DRAFT) EUR/RPE:AALBRECHT (SUBS) ARA/BR:GPASCUA (SUBS) EA/J:DSMITH (SUBS) AID/AFR/RA:HILL(INFO) ----- 059327 R 162008Z DEC 75 FM SECSTATE WASHDC TO ALL AFRICAN DIPLOMATIC POSTS AMEMBASSY RABAT AMEMBASSY ALGIERS AMEMBASSY TUNIS AMEMBASSY TRIPOLI AMEMBASSY CAIRO AMEMBASSY JIDDA AMEMBASSY BRUSSELS AMEMBASSY LONDON AMEMBASSY BRASILIA AMEMBASSY OTTAWA AMEMBASSY COPENHAGEN AMEMBASSY BONN AMEMBASSY HELSINKI AMEMBASSY ROME AMEMBASSY TOKYO UNCLASSIFIED UNCLASSIFIED

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AMEMBASSY THE HAGUE

AMEMBASSY OSLO
AMEMBASSY MADRID
AMEMBASSY STOCKHOLM
AMEMBASSY BERN
AMEMBASSY BELGRADE
INFO USMISSION EC BRUSSELS
USMISSION OECD PARIS
AMEMBASSY PARIS

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E.O. 11652: N/A

TAGS:EAID, XA, AFDB

SUBJECT: USG CONTRIBUTION TO AFRICAN DEVELOPMENT FUND

- 1. US HOUSE OF REPRESENTATIVES ON DECEMBER 9 BY VOTE OF 249 TO 166 AUTHORIZED \$25 MILLION US CONTRIBUTION TO AND ENTRY AS MEMBER IN AFRICAN DEVELOPMENT FUND (AFDF), THE CONCESSIONAL-LOAN AFFILIATE OF AFRICAN DEVELOPMENT BANK. APPROVED BILL (H.R. 9721) ALSO PROVIDES FOR INCREASED USG PARTICIPATION IN INTER-AMERICAN DEVELOPMENT BANK AND EXPANSION OF IDB MEMBERSHIP TO INCLUDE NON-REGIONAL DONORS WHICH HAS BEEN REPORTED SEPARATELY.
- 2. FAVORABLE VOTE REPRESENTS SUBSTANTIAL BI-PARTISAN MAJORITY: FOR: DEMOCRATS 178 REPUBLICANS 71; AGAINST: DEMOCRATS 98 REPUBLICANS 68. IT SHOULD BE NOTED THAT AFDF TITLE OF BILL WAS GIVEN NOTABLE ASSIST BY BEING LINKED TO INCREASED US PARTICIPATION IN IDB AND EXPANSION OF IDB MEMBERSHIP TO NONREGIONAL DONORS WHICH ENJOYED STRONG CONGRESSIONAL SUPPORT.
- 3. FLOOR DEBATE INCLUDED OPPOSITION EFFORT LED BY CONGRESSMAN ROUSSELOT, REPUBLICAN OF CALIFORNIA, FIRST NOT TO DEBATE THE BILL; SECOND, TO DELETE AFDF CONTRIBUTION FROM PACKAGE; THIRD, TO REDUCE CONTRIBUTION TO

\$15 MILLION, AND FINALLY TO RECOMMIT THE BILL. DEBATE UNCLASSIFIED

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ON BILL APPROVED BY VOTE OF 353 TO 24. AMENDMENTS TO DELETE AND REDUCE US CONTRIBUTION TO AFDF DEFEATED BY VOICE VOTES. MOTION TO RECOMMIT DEFEATED BY 276 TO 140.

4. BI-PARTISAN PROPONENTS OF US CONTRIBUTION TO AFDF STRESSED HUMANITARIAN REQUIREMENTS OF POOREST AFRICAN COUNTRIES FOR CONCESSIONAL LOAN ASSISTANCE, GROWING US ECONOMIC AND COMMERCIAL INTERESTS IN AFRICA AND

IMPORTANCE OF US PARTICIPATION IN AFDF TO THESE INTERESTS, AND NECESSITY FOR UNITED STATES AS IN OTHER REGIONS OF THE WORLD TO PARTICIPATE WITH OTHER MAJOR DONORS AND AFRICANS IN JOINT MULTILATERAL DEVELOPMENT EFFORT.

- 5. OPPONENTS OF US CONTRIBUTION TO AFDF STRESSED GENERAL OPPOSITION TO FOREIGN ASSISTANCE AT TIME WHEN DOMESTIC BUDGETARY CONSTRAINT REQUIRED, AFRICAN POLITICAL OPPOSITION TO US POSITIONS PARTICULARLY IN UN AND PARTICULARLY ON ZIONISM RESOLUTION, ADEQUACY OF OTHER FORMS OF US BILATERAL AND MULTILATERAL FOREIGN ASSISTANCE TO AFRICA, MEMBER CAPITAL SUBSCRIPTION ARREARAGES TO AFRICAN DEVELOPMENT BANK, PROHIBITION ON DONOR MEMBERSHIP IN THE BANK, AND ABSENCE OF CONTROLLING DONOR VOTES IN THE FUND.
- 6. APPROVED BILL AUTHORIZES APPROPRIATION OF US CONTRIBUTION IN THREE ANNUAL INSTALLMENTS OF DOLLARS 9, 8, AND 8 MILLIONS RESPECTIVELY. BILL ALSO PERMITS AID FUNDING OF GRANT TECHNICAL ASSISTANCE TO FUND.
- 7. APPROVED BILL INCLUDES LANGUAGE OF "GONZALEZ AMENDMENT" DIRECTING US VOTES TO BE CAST AGAINST ANY FUND LOAN TO COUNTRY WHICH HAS NOT PROVIDED OR IS NOT ENGAGED IN GOOD FAITH NEGOTIATIONS TO PROVIDE PROMPT, ADEQUATE, AND EFFECTIVE COMPENSATION FOR EXPROPRIATED US PROPERTY.
- 8. BILL SUBMITTED BY HOUSE BANKING AND CURRENCY COMMITTEE WAS ALSO AMENDED TO DIRECT US GOVERNORS OF BOTH IDB AND AFDF TO CAUSE EXECUTIVE DIRECTOR REPRESENTING US TO VOTE AGAINST ANY LOAN OR OTHER ASSISTANCE UNCLASSIFIED

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"TO ANY COUNTRY WHICH ENGAGES IN A CONSISTENT PATTERN OF GROSS VIOLATIONS OF INTERNATIONALLY RECOGNIZED HUMAN RIGHTS, INCLUDING TORTURE OR CRUEL, INHUMANE, OR DEGRADING TREATMENT OR PUNISHMENT, PROLONGED DETENTION WITHOUT CHARGES, OR OTHER FLAGRANT DENIAL OF RIGHT TO LIFE, LIBERTY, AND THE SECURITY OF PERSON, UNLESS

SUCH ASSISTANCE WILL DIRECTLY BENEFIT THE NEEDY PEOPLE IN SUCH COUNTRY." AMENDMENT PERMITS APPROPRIATE COMMITTEES OF HOUSE OR SENATE TO REQUIRE US GOVERNOR OF FUND TO SUBMIT IN WRITING INFORMATION DEMONSTRATING THAT ABOVE STANDARD IS BEING MET ON ANY SPECIFIC LOAN OR ASSISTANCE.

9. ADMINISTRATION STRONGLY SUPPORTS US PARTICIPATION IN

AFDF AND HOPES SENATE WILL SOON ACT ON AUTHORIZING LEGISLATION. APPROPRIATIONS WILL THEN BE REQUIRED BEFORE US CAN JOIN AFDF. ADMINISTRATION WILL ATTEMPT TO OBTAIN APPROPRIATIONS IN FY 76 FOREIGN AID BILL NOW EXPECTED TO BE RAISED IN LATE FEBRUARY OR MARCH.

10. ADDRESSEE POSTS SHOULD INFORM DONOR GOVERNMENTS OF ABOVE AND MAY INFORM BENEFICIARY AF AND NEA NORTH AFRICAN GOVERNMENTS AS DEEMED APPROPRIATE. INGERSOLL

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